
Entrepreneurship and the process of firms' entry, survival and growth

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This survey article aims at critically discussing the recent literature on firm formation and survival and the growth of new-born firms. The basic purpose is to single out the microeconomic entrepreneurial foundations of industrial dynamics (entry and exit) and to characterise the founder's *ex-ante* features in terms of likely *ex-post* business performance. The main conclusion is that entry of new firms is heterogeneous with innovative entrepreneurs being found together with passive followers, over-optimist gamblers and even escapees from unemployment. Since founders are heterogeneous and may make "entry mistakes," policy incentives should be highly selective, favouring nascent entrepreneurs endowed with progressive motivation and promising predictors of better business performance. This would lead to the least distortion in the post-entry market selection of efficient entrepreneurs.

1. The aggregate outcomes of industrial dynamics

At the beginning of the 20th century, Joseph Alois Schumpeter (1908, 1912) posited the basis for a potential revolution in economics, by showing that the entrepreneur is the underlying force of economic development, i.e. the individual who "on the basis of a stimulus towards a creative function, breaks away from the path of routine" (Santarelli and Pesciarelli, 1990: 694). In spite of Schumpeter's contribution, and although entrepreneurship had already played a role in economic theory since the works of Richard Cantillon and Jean-Baptist Say in the 18th and early 19th century (Van Praag, 1999), the entrepreneurial function has only in the last few years been systematically proposed as an additional factor in explaining economic growth within developed countries. While endogenous growth theories (Romer, 1986, 1990; Lucas, 1988; Grossman and Helpman, 1991) highlighted the important role of human capital and R&D as additional explanations of increasing returns in the aggregate production function, various scholars have recently put forward entrepreneurship as a third component of a new "new-growth theory," exploiting the opportunities provided by new knowledge and ideas that are not fully commercialised by incumbent firms (Acs *et al.*, 2005; Henrekson, 2005; Audretsch *et al.*, 2006).

According to these authors, by serving as a conduit for both entirely new knowledge and knowledge spillovers, entrepreneurship is the missing link between investment in new knowledge and economic growth.¹

But what is entrepreneurship? In the industrial organisation literature the answer is unequivocal: the process by which new enterprises are founded and become viable. In this connection, the most common way of measuring it is to look at new firm formation, that is, at entry rates (either gross or net). For instance, according to OECD (2003), industrial dynamics, i.e. the entry and exit of firms, would account for between 20 and 40% of total productivity growth in eight selected OECD countries (see also Audretsch and Keilbach, 2004a), therefore supporting the idea that entrepreneurs are among the driving forces of economic growth and structural change.

However, an entrepreneur is not just a do-it-yourselfer, a simple company founder, but an individual who may be described using adjectives such as “innovative, flexible, dynamic, risk-taking, creative and growth-oriented” (Stevenson and Gumpert, 1985). The idea is therefore that new entrants can displace obsolescent firms in a process of “creative destruction” (Schumpeter, 1934, 1943; for an account of an endogenous growth framework, see Aghion and Howitt, 1992), which may be considered an important microdeterminant of economic growth. From such a perspective, entrepreneurs are those individuals Schumpeter labelled “energetic types” who display their “essential features” by introducing the “new” into various activities and by “breaking with the established routines” usually adhered to by managers (Santarelli, 2006a: xii). Thus, entrepreneurship deals with the role of risk takers and creative individuals who start a new business or revive an already existing one (Hébert and Link, 1989).²

In more general terms, it has been argued that new firm formation can be beneficial for economic growth (at least in developed countries, see Van Stel *et al.*, 2005), employment generation and unemployment reduction (Hart and Oulton, 2001; Thurik, 2003; Baptista *et al.*, 2006).

It has long been observed that entrepreneurial activity varies across geographic space. Thus, all the positive effects of entrepreneurship and new firm start-ups underlined above would be particularly obvious at the regional level (Lee *et al.*, 2004) where it has been found that interspatial variations in the endowment

¹According to Audretsch and Thurik (2004), and Carree and Thurik (2006) there are three channels by means of which entrepreneurship may positively affect economic growth: increasing innovation and knowledge spillovers, increasing competition, and increasing diversity in sectors and firms.

²Other measures of the overall entrepreneurial dynamics widely used in empirical studies include business ownership, small business share, “nascent entrepreneurship” (Gelderen *et al.*, 2006; Johnson *et al.*, 2006) and the preference for entrepreneurship (i.e. latent entrepreneurship). Recent studies have identified a U-shaped relationship between a country’s rate of entrepreneurial activity and its level of economic development (Wennekers *et al.*, 2005).

of “entrepreneurship capital” may be an important determinant of differences in regional output, knowledge spillovers and productivity (Audretsch and Keilbach, 2004b; Varga and Schalk, 2004).

However, empirical macroeconomic evidence also casts great doubt on the progressive potentialities of new firm formation and business start-ups.

First, survival rates of new firms are strikingly low: according to Bartelsman *et al.* (2005), who worked on data for 10 OECD countries, about 20–40% of entering firms fail within the first 2 years of life, while only 40–50% survive beyond the seventh year (OECD, 2003: 145). In a previous paper with David Audretsch (Audretsch *et al.*, 1999a), we studied 1570 new Italian manufacturing firms³ and tracked their post-entry evolution for 6 years. We found that hazard rates increased markedly during the first 2 years and then tended to decrease, with a final survival rate after 6 years of activity equal to 59.1%.

Second, entry and exit rates are significantly correlated and this is one uncontroversial “stylized fact” of the entry process according to Geroski (1995: 424), who pointed out that the “mechanism of displacement, which seems to be the most palpable consequence of entry, affect young, new firms more severely” (see also Baldwin and Gorecki, 1987, 1991). The empirical evidence has confirmed that entry and exit rates are positively correlated across industries in different OECD countries (Bartelsman *et al.*, 2005).

This macroeconomic evidence opens the way to important considerations about the alleged role of entry as a vehicle for technological upgrading, productivity growth and employment generation. In fact, if entry were driven mainly by technological opportunities, growing sales and profit expectations, one should observe a negative cross-sectional correlation between entry and exit rates, in particular over short-time intervals. On the contrary, entry and exit rates are positively and significantly correlated and market “churning” emerges as a common feature of industrial dynamics across different sectors and different countries. In other words, many sectors are characterised by a *fringe* of firms operating at a suboptimal scale where the likelihood of survival is particularly low and where “*revolving door*” firms are continuously entering and exiting the market.

Accordingly, industry-specific characteristics, such as scale economies and the endowment of innovative capabilities (Audretsch, 1991; Agarwal and Audretsch, 2001), exert a significant impact on entry, exit and the likelihood of survival of newborn firms. For example, in industries characterised by higher minimum efficient scale (MES) levels of output, smaller firms face higher costs that are likely to push them out of the market within a short period after start-up (Lotti and Santarelli, 2004). Therefore, in many sectors new firm start-ups may simply originate what has

³We used data from the National Institute for Social Security (INPS), identifying all new firms—with at least one employee—founded in January 1987 and tracking them at monthly intervals until January 1993.

correctly been called “*turbulence*” (a term first introduced by Beesley and Hamilton, 1984;⁴ see also Caves, 1998⁵).

Obviously, new firm formation may be more or less conducive to technological change and economic growth according to the different sectors in which it occurs. For instance, “new technology-based firms” (*NTBFs*; Acs and Audretsch, 1990; Colombo *et al.*, 2004) in advanced manufacturing and information and communication technology (ICT) services surely play a different role compared with small-sized start-ups in traditional sectors.⁶ Therefore, in some sectors the “creative destruction” role of new firm formation may be dominant compared with simple “turbulence,” while the opposite may hold in other sectors.

However, Schumpeter (1934) informs us that the entry of new firms is due to a large majority of “imitators” and a tiny minority of leaders (innovators). According to Baumol (2005), “replicative” entrepreneurs are those who start a firm similar to previously started businesses. Irrespective of whether imitators start their business when they hear about the existence of the early entrant or once the perceived gain from starting-up exceeds a given threshold determined by their prior beliefs (Young, 2006), one has to recognise that when dealing with gross entry across all economic sectors we encounter a huge multitude of “followers” and very few “real” entrepreneurs (innovators).

These considerations make it extremely interesting to look at the microeconomic variety characterising new entrants.⁷ As in many other fields of industrial organisation literature, “heterogeneity” (Dosi, 1988; Dosi *et al.*, 1995) is a crucial feature in explaining the start-up of new firms, their extremely diverse chances of survival and their very different post-entry performances.

The purpose of this article is to provide a contribution to the identification of the role of entrepreneurship in economic growth by mapping out the different microeconomic determinants of new firm formation, the relationship between *ex-ante* characteristics (of the founder) and post-entry performance (of the new firm), and possible scope for economic policy addressed at singling out “entrepreneurship” from market “churning” and “turbulence.” Although “entry”

⁴Curiously enough, some recent literature takes Beesley and Hamilton (1984) as advocates of the necessity to promote turbulence via public subsidies to start-up activity. In fact, these authors claim that “if aid to seedbed activity is to be given, it should be directed more at the problem of helping newly established firms recognise the symptoms of incipient failure in advance, i.e. of reducing the general tendency for young firms to be especially vulnerable” (Beesley and Hamilton, 1984: 229).

⁵In a recent paper, Baptista and Karaöz (2006) study the determinants of turbulence at the six digit industry level in Portuguese manufacturing over the 1986–1993 period.

⁶However, even in the innovative sectors the degree of uncertainty inherent in new knowledge dictates that only those new firms that prove to be viable grow rapidly, while other attempts that turn out not to be viable stagnate and may ultimately exit (Audretsch and Thurik, 2000).

⁷See also Vivarelli (2006), chapter 1.

and “entrepreneurship” are obviously related topics, the focus of what follows will be on the latter. In particular, attention will be concentrated on the microeconomic and individual determinants of new firm formation rather than on the sectoral characteristics and consequences of entry and exit processes. As better clarified at the beginning of the following section, in the rest of the article we will look at the investigated issues at the level of the single firms, while the industrial and macroeconomic scenarios will remain in the background.⁸

Accordingly, in the following three sections we will discuss: (i) the determinants of the foundation of a new firm; (ii) the patterns of learning, survival and growth of newborn firms and possible links between *ex-ante* entrepreneurial features and post-entry performance; (iii) possible policy implications.

2. From macroeconomic outcomes to microfoundations of new firm formation

The literature in industrial organisation has devoted much attention to the study of the entry process and its determinants. In the textbook view originally put forward by Mansfield (1962), a queue of well-informed potential entrepreneurs is supposed to be waiting outside the market, and the expected level of profit is considered the “trigger” factor determining entry, once barriers to entry have been taken into account (see also Orr, 1974; Khemani and Shapiro, 1986).

According to more recent studies in this stream of literature, new firm formation may be triggered not only by profit expectations, but also by favourable economic conditions such as economic growth and high innovative potential, while hindered by both exogenous and “endogenous barriers to entry” such as advertising expenditure (Acs and Audretsch, 1989a,b; Geroski and Schwalbach, 1991; Arauzo-Carod and Segarra-Blasco, 2005).

However, the industrial organisation approach focuses on the market mechanism and may obscure the decision-making process at the level of the individual⁹ (Winter, 1991), thus underestimating the factors behind the entrepreneur’s motivation in starting a new business. Indeed, in the 20th century authors like Knight (1921), Schumpeter (1934) and Oxenfeldt (1943) drew attention to the subjective features of the actual founder of a new firm. Following their contributions, we are aware that

⁸Accordingly, it is beyond the scope of this article to fully account for the vast economic literature about entry and exit and their consequences on market structure.

⁹In this “ecological” approach, entrepreneurship is generally measured as the number of new firms relative to the size of the existing population of businesses in a given industry (Acs, 2006). In contrast, if the individual “push factors” are fully taken into account, new firms are related to the labour force (for further discussion, see Santarelli *et al.*, 2006; Vivarelli, 2006).

important individual determinants may act as “push factors” and be related both to environmental characteristics and to the potential founder’s personal characteristics.

For instance, the specific local/sectoral labour market plays an important role because the vast majority of new founders—about two-thirds—come from the same geographical area and the same sector in which they were previously employed/located, the rest being young people at their first job experience, previously ceased entrepreneurs and founders moving from an outside region (Cooper *et al.*, 1989; Vivarelli, 1991; Garofoli, 1994; Storey, 1994; Cressy, 1996; Arrighetti and Vivarelli, 1999; Shane, 2000; Klepper, 2001; Helfat and Lieberman, 2002). Individuals starting a new firm in the same sector and the same region where they were previously employed/located are more likely to be characterised by a deeper understanding of firm organisation in that specific sector and of the inner and “relational” features of the business environment in which the new firm will operate (Storey, 1994).¹⁰ Indeed, in a recent paper, Michelacci and Silva (2005) found that the fraction of entrepreneurs who set up their businesses in the location where they were born was significantly higher than the corresponding share for dependent workers and—more importantly—that firms created by locals were bigger, more valuable, more capital intensive and better financed than their counterparts created by non-locals. The authors interpreted their findings by arguing that local entrepreneurs can—on average—better exploit the economic and financial opportunities available in the region where they were born.¹¹

In this framework, new firm formation can be modelled as a “*self-employment*” choice based on the comparison between the wage earned in the previous job and the expected profit as an entrepreneur (Creedy and Johnson, 1983; Vivarelli, 1991; Foti and Vivarelli, 1994; Audretsch, 1995; Geroski, 1995; Reynolds, 1997; Vivarelli, 2004). Contrary to the textbook approach, in self-employment theory the foundation of a new firm is therefore not fostered by absolute profitability, but by the difference between expected profits and current local wages in the same sector on the one hand, and the degree of risk aversion and the differences in risk of the two occupational alternatives on the other (Kihlstrom and Laffont, 1979; Parker, 1996, 1997; Cressy, 2006, Grilo and Thurik, 2006).¹² This means that entry may have a counter-cyclical

¹⁰As a matter of fact, what the founder of a new firm knows and can do is related to what (s)he learned in the organisation by which (s)he was formerly employed (Cooper 1985; Colombo and Grilli, 2005).

¹¹This finding is consistent with the hypothesis put forward by Fujita and Thisse (2002), who identified the centripetal effect exerted by *localised positive externalities* as one of the main factors producing the economic landscapes where agglomeration of economic activities is determined.

¹²Whether entrepreneurs are more likely to engage in risky behaviour (Palich and Bagby, 1995) is a controversial issue and empirical evidence is inconclusive. For example, in a recent paper, Norton and Moore (2006) conclude that entrepreneurs do not differ from non-entrepreneurs as regards their risk-taking propensity.

component and may well be induced by industrial restructuring and decreasing real wages rather than by buoyant demand expectations and an appropriate endowment of entrepreneurial capabilities (Highfield and Smiley, 1987; Hamilton, 1989). For instance, Foti and Vivarelli (1994) found a confirmation of the "self-employment" model showing that entry rates¹³ were significantly correlated with the income gap between expected profits and current wages.

Similarly, founding a new firm may be an alternative to uncertain future career prospects or even an "escape from unemployment" (Oxenfeldt, 1943; Evans and Leighton, 1990; Storey, 1991, 1994). The empirical evidence suggesting the important role of job losses in fostering entry is indeed quite robust (Storey and Jones, 1987; Santarelli *et al.*, 2006). Using a panel of Italian data,¹⁴ Audretsch and Vivarelli (1995, 1996a) found that job losses are an important "push factor" in spurring new firm formation at the regional level (together with other factors such as the local industrial structure and the presence of agglomeration and external economies).

While unemployment is rarely the main driver of new firm formation, it often plays a role, which for certain countries has proved to be particularly significant during economic downturns. For instance, at the end of the '1990s, in the UK the incidence of people starting a firm not because of a market opportunity but just because they had no better choice was about 22% (Small Business Service, 2001: 6). In previous studies by one of the authors (Vivarelli and Audretsch, 1998; Arrighetti and Vivarelli, 1999; Vivarelli, 2004) using different Italian data sets,¹⁵ the state of actual unemployment or an impending state of unemployment was never a top crucial motivation in determining the decision to start a new business. However, although rather low in the average rankings, the motivation "escape from unemployment" emerged as being quite important in about 15–20% of the examined cases. Likewise, unemployment has been found to be one of the most important determinants of "latent" entrepreneurship in the stagnating Japanese economy of the second half of the '1990s (Masuda, 2006).

Thus, entry may be determined by a set of different factors among which one can find some "progressive" determinants such as favourable economic perspectives and promising technological opportunities, but also "regressive" determinants such as low wages and the actual condition of being (or the fear of becoming) unemployed.

¹³Defined as the ratio between new firms, with at least one employee, and resident population in different Italian regions over the period 1985–1988.

¹⁴The database used is the one defined in the previous footnote.

¹⁵Vivarelli and Audretsch (1998) studied 100 new firms in the Emilia region on the basis of a questionnaire survey conducted in 1993; Arrighetti and Vivarelli (1999) used a database of 147 new manufacturing firms originating from spin-offs in the Milano province on the basis of returned questionnaires collected in 1996; Vivarelli (2004) examined 365 potential founders in the Milano province through a questionnaire survey developed in the year 1999.

In addition, founders differ with regard to personal characteristics such as previous work experience, family tradition, financial status, age, gender, education and motivations. For example, the founder of a new firm is heavily influenced by his/her own background, with particular reference to his/her previous job experience (Storey, 1982; Johnson, 1986; Bates, 1990; Reynolds *et al.*, 2001). Among the personal characteristics of the founder, family background is also singled out as a key factor by econometric estimates which explain new firm formation as an act of self-employment (De Wit and Van Winden, 1989; Evans and Leighton, 1989; Blanchflower and Oswald, 1998; Hout and Rosen, 2000; Reynolds *et al.*, 2001). For instance, in a very recent paper Burke *et al.* (2006) studied a cohort of British individuals born in March 1958, discovering that self-employed fathers—as well as fathers who are managers of small firms—tend to encourage entrepreneurship among their sons and daughters.

An important stream of literature has investigated the impact of financial constraints on business start-ups, mostly bringing the tradition initiated by Fazzari *et al.* (1988) in their seminal study on the effect of cash flow on investment into the field of small business economics. For instance, Evans and Jovanovic (1989) found that the initial level of assets strongly influences the probability of self-employment (see also Blanchflower and Oswald, 1998; Cabral and Mata, 2003; Hurst and Lusardi, 2004; Kan and Tsai, 2006). Other studies have examined the probability of transition to self-employment after an unexpected financial gain, such as a lottery prize, a windfall gain or a job bonus. Interestingly, these studies almost invariably found that the exogenous arrival of new financial resources increased the probability of starting up a company (Holtz-Eakin *et al.*, 1994; Lindh and Ohlsson, 1996; Taylor, 1999). However, the fact that wealth, inheritance and windfall gains spur entrepreneurship does not necessarily imply that business start-ups are inherently credit rationed (Levenson and Willard, 2000; Parker, 2002, 2004). For instance, Parker and Van Praag (2006), using Dutch data from the mid-1990s, found that only one-fifth of new founders obtained less finance than they required.

Other studies show that non-economic factors may turn out to be even more important than variables such as profit expectations, entry barriers, local labour and capital markets. For instance, the potential entrepreneur seems to be strongly influenced by particular psychological attitudes such as the desire to be independent, the search for autonomy in the workplace, aspiration to full exploitation of previous job experience and acquired ability, the desire to be socially useful and to acquire improved social status (Creedy and Johnson, 1983; Evans and Leighton, 1990; Vivarelli 1991, 2004; Blanchflower and Meyer, 1994; Blanchflower and Oswald, 1998;). With regard to social status, entrepreneurship as a sign of self-sufficiency and individualism has been traditionally highly valued in the US (Zacharakis *et al.*, 2000: 14), but it is increasingly appreciated in European countries as well, including the ex-communist nations (Minniti and Venturelli, 2000; Grilo and Thurik, 2006). Questionnaire analyses conducted by one of the authors (Vivarelli and Audretsch,

1998: 492; Arrighetti and Vivarelli, 1999: 933; Vivarelli, 2004: 44¹⁶) invariably show that the search for independence and the desire to fully exploit his/her own skills are ranked first among the determinants of new firm formation. On the other hand, textbook determinants such as profit expectations and the search for a market niche turn out to be important, but ranked below the personal/psychological motivations. Interestingly enough, innovation is always lagging behind, with a minority of firms (about 15–20%) indicating the desire to introduce product and/or process innovation as a fundamental reason to start a new independent economic activity.

Hence, the overall rate of new firm formation is actually an aggregate indicator which puts together very heterogeneous initiatives characterised by different motivations and chances of survival. In this context, it is not surprising that new firms exhibit a very high rate of early failure at the aggregate level (see previous section). The econometric evidence at the sectoral and microeconomic levels is largely consistent with this outcome: studies on different countries and different sectors reveal that more than 50% of new firms exit the market within the first 5 years of activity (Dunne *et al.*, 1988, 1989; Reid, 1991; Audretsch and Mahmood, 1995; Geroski, 1995; Mata *et al.*, 1995; Audretsch *et al.*, 1999a; Johnson, 2005).

Since new firms are based both on progressive and regressive push factors and entrepreneurs are very heterogeneous as far as their motivations, capabilities and aptitude for innovation are concerned, some new initiatives survive and grow, while others are subject to a “revolving door” mechanism.¹⁷

Consistently with this evidence, one may hypothesise that some of the observed entries are simply due to “entry mistakes” (Cabral, 1997; Geroski and Mazzucato, 2001), thus causing turbulence, whereas a true Schumpeterian displacement–replacement effect (“creative destruction”) can be detected only in a minority of cases. While entry mistakes conflict with a conventional approach in which potential entrants are driven by rational expectations based on expected profits,¹⁸ they can be understood more easily when bounded and procedural rationality is assumed (Simon, 1982; Heiner, 1983; Dosi and Egidi, 1991).¹⁹ Accordingly, potential

¹⁶See previous footnote.

¹⁷In particular, as far as the aptitude for innovation is concerned, the rate of innovation is constrained by the ability of agents to exploit certain notional innovative opportunities, which are usually well in excess of what a founder of a new firm is able to master (Chiaromonte and Dosi, 1993).

¹⁸However, some theoretical models of entry such as those proposed by Jovanovic (1982) and Hopenhayn (1992) managed to combine maximising behaviour with the occurrence of “entry mistakes” which can later be detected by rational learning processes (see Section 3 subsequently).

¹⁹A detailed comparison of different theories of entrepreneurship is beyond the scope of this article (for a historical survey, see Endres and Woods, 2006). Here it is sufficient to say that entry mistakes are unthinkable within the neoclassical theory of entry where potential entrepreneurs have equal access to the same information and technology and are always and everywhere maximisers.

entrepreneurs may well be affected by “overconfidence,” generating excess of entry, which in turn leads to infant mortality and entrepreneurial disillusion (Dosi and Lovo, 1998; for an experimental economics exercise see Camerer and Lovo, 1999). Parker (2006) discusses both the psychology literature that gives reasons for expecting entrepreneurs to be especially prone to unrealistic over-optimism and previous empirical evidence showing that optimism is significantly and positively associated with the propensity to be an entrepreneur (De Meza, 2002; Åstebro, 2003; Coelho *et al.*, 2004).

If one takes into account the (often dominant) psychological attitudes mentioned earlier (desire to be independent, fear of becoming unemployed, frustration in previous job), entry mistakes and excess entry can be further justified. In fact, the observed occurrence of these entry mistakes suggests a kind of attitude which can be defined as a “try and see” bet. In this view, new founders—mainly driven by a personal search for autonomy and job satisfaction—“visit” a sectoral niche searching for business chances; later, they discover whether their entry decision was right or wrong and may decide to exit. Accordingly, market churning, turbulence and early failure should be considered as normal features of industrial dynamics or even a necessary price to pay in order to allow “exploration” of new technological and entrepreneurial possibilities (according to Dosi and Lovo, 1998: 57 and *ff.*, entry mistakes and early failures at the microeconomic level may be consistent with increasing social benefit at the aggregate level).

On the whole, the Schumpeterian hypothesis of creative destruction and replacement of old, unproductive firms by new and innovative ones has been challenged by the theory and the evidence in favour of the “churning” hypothesis of entry mistakes and turbulence (for an interesting discussion on the alternative implications of the two models, see Manjón-Antolín, 2004).

These findings lead to the conclusion that several heterogeneous entry processes are simultaneously at play in the economy and that *real entrepreneurs* bringing about innovation and economic growth should be distinguished from “*revolving door*” firms causing suboptimality, early failures, and precarious and temporary job creation.

Together with this great heterogeneity as regards individual founders, sectoral variety should also be taken into account carefully. Indeed, patterns of entry may differ in different industrial sectors both with regard to the weight of

In contrast, entry mistakes are conceivable within the “Austrian” approach (Kirzner, 1973, 1997), where profit opportunities are not likely to be recognised by all the potential entrepreneurs, but only by the “alerted” ones that are able to recognise latent, overlooked opportunities. Finally, entry mistakes are perfectly endogenised within the behavioural framework, where the potential entrepreneur is endowed with an ordinary human mind characterised by an information set and a cognitive capability substantially different from those attributable to an optimising entrepreneur (Simon, 1987: 267).

“revolving door” firms (e.g. entry mistakes should be less frequent in sectors characterised by higher sunk costs: see Sutton, 1991, 1997; Cabral, 1995, 1997; Audretsch *et al.*, 1999a)²⁰ and with regard to the relative importance of the different determinants of a firm’s foundation (for instance, a progressive innovative aptitude may be dominant in fostering entry in the “science-based sectors,” but not so crucial in traditional manufacturing and low-tech service sectors: see Pavitt, 1984; Audretsch, 1991; Piergiovanni and Santarelli, 1995; Breschi *et al.*, 2000; Marsili, 2002; Piergiovanni *et al.*, 2003).

Finally, the presence of substantially different geographical environments further increases the variability in the determinants and post-entry impact of new firm formation. In fact, the theoretical and empirical literature in regional economics points to the importance of progressive and regressive factors such as local industrial restructuring, unemployment, demand growth, agglomeration economies and availability of financial resources in fostering new firm formation at the local level (Armington and Acs, 2002; Shane 2003). On the same ground, a local economy composed mainly of small-sized firms may be seen as an incubator of new entrepreneurs (Cathcart and Johnson, 1979; Storey, 1982; Johnson, 1983; Storey and Johnson, 1987; Storey, 1994), but may well also cause excessive entry, early failures and turbulence.

As far as the progressive and locally bounded determinants of new firm formation are concerned, interesting developments in the literature point to the existence of local spillovers of non-tradable knowledge (Audretsch and Feldman, 1996; Audretsch and Vivarelli, 1996b; Piergiovanni *et al.*, 1997; Audretsch and Feldman, 2004; Globerman *et al.*, 2005). In this view, the availability of a pool of workers with industry-specific skills that embody high-level human capital and informational spillovers are a valuable support for clustered start-ups, as opposed to isolated producers. Firm formation—especially in high-tech sectors—is therefore hypothesised as being spurred by industry density and industrial specialization (Krugman, 1991, Audretsch and Vivarelli, 1995, 1996a; Armington and Acs, 2002).

Obviously, and in accordance with what has been discussed earlier, different regional determinants such as economic growth and knowledge spillovers on the one hand, and unemployment rates and restructuring of local companies on the other, may play opposite roles in favouring the start-up of either “revolving door” firms (merely increasing local turbulence) or promising enterprises (fostering local economic growth).

All in all, individual, sectoral and geographical heterogeneities do not permit the treatment of new firm formation as a “*unicum*” and make it impossible to use entry

²⁰On the other hand, according to Audretsch (1995), industries characterised by scale economies are better represented by the revolving door metaphor, while the Marshallian metaphor of the “forest” (new entries can force incumbents to exit via displacement, see Marshall, 1961) applies to the industries in which small firms tend to have the innovative advantage.

and entrepreneurship as synonyms. Moreover, since new firm formation is an aggregate where innovators and escapers from unemployment, rational entrepreneurs and over-optimists, experienced and committed founders and “try and see” gamblers are all mixed up together, post-entry performance of newborn firms may vary greatly (see also Santarelli and Vivarelli, 2002).²¹ As a consequence, the observed positive macroeconomic impact discussed in the previous section is affected by a compositional effect which has to be taken into account. With this purpose in mind, a discussion of the post-entry evolution of newborn firms is merited.

3. Heterogeneous entrants are leading to very divergent post-entry performances

From a theoretical point of view, Lucas (1978) put forward the first theory of the size distribution of firms based on the relative endowment of entrepreneurial talents.²² However, the first author to represent the post-entry evolution of newborn firms formally was Boyan Jovanovic in his celebrated contribution in *Econometrica* (Jovanovic, 1982). Jovanovic proposed a Bayesian model of noisy selection, according to which efficient firms grow and survive, whereas inefficient ones decline and fail. In particular, in Jovanovic’s model of *passive learning*, firms are initially endowed with unknown, time-invariant characteristics (i.e. *ex-ante* efficiency parameters); *ex-post* the prior distribution is updated as evidence comes in and some entrepreneurs discover that they are more efficient than others. Thus, in any period each firm has to decide its strategy: whether to exit, continue at the same size, grow in size or reduce its productive capacity.²³

One can easily see that Jovanovic’s model is perfectly consistent with a world where founders are quite heterogeneous in terms of both general and specific characteristics, entry mistakes can easily occur, entry can be originated by a “try and

²¹To give an extreme example, imagine the substantially different likelihoods of survival and satisfactory post-entry performance of a firm founded by an unemployed non-local individual, with little job experience, no family entrepreneurial tradition and affected by credit constraints, in comparison with a newborn firm funded by a rational and innovative local entrepreneur with no financial constraints and former managerial experience in a local incumbent firm within the same industrial sector.

²²For a recent extension of Lucas’ model incorporating the possibility that entrepreneurial talents may be acquired by watching other entrepreneurs already active in the market, see Guiso and Schivardi (2005).

²³In Jovanovic’s model newborn entrepreneurs behave as rational Bayesian learners and so it may well happen that they rationally but mistakenly exit as a result of unlucky and unrepresentative feedbacks on their ability from the market. Under the assumption that feedbacks are normally distributed, the likelihood of this happening should be relatively small (the authors thank one of the referees for raising this useful comment).

see" bet and early failures are rather common (see previous section; see also Lotti and Santarelli, 2004).

The same line of argument applies to more recent models of *active learning*. While Hopenhayn (1992) first introduced innovation as an exogenous process, Ericson and Pakes (1995) assumed that all the decisions taken by firms were meant to maximise the expected discounted value of the future net cash flow, conditional on the current information set. In their model, a firm knows its own characteristics and those of its competitors, along with the future distribution of industry structure, conditional on the current structure. Jovanovic's assumptions concerning small industry size and product homogeneity are relaxed in Ericson and Pakes' model, in which new entries may either adjust in size to the MES level of output of the "core" of the industry or choose/find a niche within which the likelihood of survival is relatively high even though the firm does not grow fast. In a subsequent work, Pakes and Ericson (1998) examined two cohorts of firms from Wisconsin in the retail and the manufacturing industries, and found that the structure of the former industry was compatible with Jovanovic's passive learning model, while that of the latter was compatible with their model of active exploration. In both models optimal behaviour generates a set of 'stopping states' which can imply early exit from the market.

Characterised by either passive or active learning, founders in these theoretical models are heterogeneous as far as their capabilities and beliefs are concerned, and committed to recursive decisions where early exit is always an available and rational option. Either because of entry mistakes or learning failure or wrong differentiating strategies, newborn firms may cease in the early phases of their life cycles.

From an empirical perspective, a recent stream of literature has focussed on the post-entry performance of firms and has investigated survival, growth and early exit of newborn firms (see, for instance, Reid, 1991; Boeri and Cramer, 1992; Baldwin and Rafiqzaman, 1995). Within this field, it is possible to analyse the relationship between *ex-ante* features of entry, survival and, in the case of survival, post-entry performance of newborn firms, which can be measured in terms of employment growth, profitability or market penetration.

For instance, some of these studies have discovered a positive relationship between start-up size and survival (Audretsch and Mahmood, 1995; Mata *et al.*, 1995; for more controversial results, see Audretsch *et al.*, 1999a; Agarwal and Audretsch, 2001). Others have found a negative relationship between start-up size and post-entry growth, thus rejecting Gibrat's Law (Gibrat, 1931; Hall, 1987; Evans, 1987; Dunne and Hughes, 1994; Hart and Oulton, 1996; Sutton, 1997; Lotti *et al.*, 2001, 2003). In contrast, smaller entrants with a suboptimal size are at high risk of early failure and they must grow in order to survive the stringent market selection in operation. From an empirical point of view, this means that smaller entrants should be characterised by both higher failure rates and higher growth rates (conditional on survival), as found in the previously cited studies.

However, entry size does not always emerge as a good predictor of survival. For instance, in a couple of studies we conducted together with David Audretsch (Audretsch *et al.*, 1999a,b²⁴), we found that start-up size was positively correlated with survival in 9 industrial sectors out of 13 and barely significant (90% of confidence) only in three sectors.²⁵ A possible interpretation for these results—at least in some situations such as Italian manufacturing where small and microfirms are dominating—is that virtually all new firms enter the markets well below the MES and so entry size becomes less informative about the possible chances of survival.²⁶ By the same token, in a previous study by one of the authors—dealing with the post-entry performance of newborn firms in the financial intermediation services—it was found that in local markets in which large-scale incumbents have a larger market share, the likelihood of survival of new entrants tends *in general* to be lower, irrespective of their initial size (Santarelli, 2000).

In contrast, credit constraints and lack of financial capital in general should limit both the likelihood of survival and the rate of growth of newborn firms (Xu, 1998; Becchetti and Trovato, 2002; Carpenter and Petersen, 2002), in accordance with the empirical literature providing evidence that smaller firms are financially constrained by comparison with their larger counterparts (Binks and Ennew, 1996; Fagiolo and Luzzi, 2006). However, other recent studies have shown that the role of credit rationing has been somewhat overemphasised and that entrepreneurial saving plans may be able to overcome borrowing constraints (Cressy, 1996, 2000; Parker, 2000, 2002; Hurst and Lusardi, 2004). The risk of overstating the hindering role of credit constraints is particularly high in questionnaire analyses where nascent or newborn entrepreneurs are asked to list their main difficulties in starting a new firm; in fact, they have the self-indulgent tendency to indicate the lack of external financial support as the main *cause* of their problems, while in most cases this is just a *symptom* of more fundamental deficiencies internal to the firm.

Not surprisingly, it has also been demonstrated that education and human capital have an important role in increasing the likelihood of survival of new firms and in improving post-entry economic performance (Bates, 1990; Brüderl *et al.*, 1992; Gimeno *et al.*, 1997). In particular, specific rather than generic education and skills (Becker, 1964) are better predictors of improved post-entry performance, especially as far as *NTBFs* are concerned (Almus and Nerlinger, 1999;

²⁴For details about the data used, refer to footnote 3.

²⁵Robust results were found both through survival logit estimates over the examined 6-year period and through tobit duration estimates, with duration measured in months.

²⁶A recent contribution (Taymaz and Köksal, 2006) rightly points out that start-up size should be considered an endogenous variable in survival models. According to this view, entrepreneurs determine their entry size taking into account the risk of failure, limiting their pre-commitment where the risk is higher. If such is the case, the empirical result linking start-up size with a higher likelihood of survival should be considered—at least partially—spurious.

Colombo and Grilli, 2005). In this context, specificity refers to education in economic/managerial and technical/scientific fields and to previous work experience in technical and commercial functions within the same industry.

It is important to note that most potential entrepreneurs actually seem to favour the opposite strategy: they seem to be convinced that they need to be sufficiently good at a wide variety of things to ensure that the new business does not fail. As theorised by Lazear, (2004, 2005), an individual who is well endowed in a variety of fields, a so-called “Jack-of-all trades,” would have a high probability of becoming an entrepreneur, since entrepreneurs have to manage different people and tasks and so they have to be well-versed in a variety of abilities. As a consequence, this theory also predicts that nascent entrepreneurs should plan a human capital investment strategy which is well-balanced across different competences and expertises. Indeed—using cross section analyses—both Lazear (2005) and Wagner (2003) found that students who ended up as entrepreneurs had studied a much more varied curriculum than those who ended up working for others. On the whole, these researchers have then come to the conclusion that accumulation of a balanced skill-mix (that is general human capital) causally involves entrepreneurship and above-the-average post-entry performance (in contrast with the positive role of specific human capital discussed earlier).

However, recent papers cast severe doubts on the latter conclusion. First, individual unobservable characteristics may indeed simultaneously affect both skill accumulation and occupational choice, i.e. individuals innately well-versed in a variety of fields would have the incentive both to accumulate more balanced skills and to become entrepreneurs. If such is the case, no casual relationship would be detectable between the spread of knowledge across different fields and the choice to become an entrepreneur. Indeed, Silva (2006)—using longitudinal data on Italian households—found that a “Jack-of-all trades” attitude had a sizeable effect on the probability of being an entrepreneur in a cross section framework, whilst no significant relationship was detectable in a proper fixed effects panel analysis. This result clashes with those from Lazear (2005) and Wagner (2003) and suggests that unobservables may be driving spurious cross-sectional results. Even more striking conclusions can be drawn on the basis of a work by Åstebro (2005). According to this author, if entrepreneurs tend to be generalist while employees tend to be specialist, this outcome might well be a consequence of a “taste for variety,” i.e. both the choice of entrepreneurship and the preference for a general and broad education/experience may be driven by a taste for variety and not by an alleged optimisation of the human capital investment (as in Lazear, 2004, 2005). Indeed, Åstebro (2005)—using a sample of 5008 Canadian inventors—finds convincing evidence that entrepreneurs have a more varied educational and professional background, but also that this variety has a negative effect on their income; individuals preferring variety would have a broader educational background, a more varied professional background, a greater likelihood of being an entrepreneur and ultimately a “below-the-average”

post-entry performance. On the whole, an entrepreneur's widespread preference for general education and a high number of previous job experiences turns out to be a predictor of worse post-entry performance. In this regard, Åstebro's (2005: 29) conclusion is particularly neat: "... This result reminds us of the complete aphorism: 'Jack of all trades—master of none.'

Other works have tried to single out whether the *ex-ante* personal characteristics of the founder may be seen as "predictors" of above-average post-entry performance. For example—and in accordance with the discussion put forward in the previous section—if the underlying motivation to start a new firm is explicitly linked to innovative projects, then better post-entry performance may be expected than if a new firm is started on the basis of a purely "defensive" motivation, such as the fear of becoming unemployed. For instance, Vivarelli and Audretsch (1998²⁷) found that an innovative propensity was a good predictor of better post-entry performance in terms of economic returns, employment growth and export growth, while the opposite was true for the defensive "escape from unemployment" motivation (but this was only significant in relation to export intensity; *ibid.* 494–495). By the same token, Arrighetti and Vivarelli (1999²⁸), after applying a factor analysis on a sample of 147 spin-offs, found that innovative factors²⁹ were significantly (99% of confidence) correlated with post-entry performance. The cluster analysis applied to the same data consistently revealed that the innovative group was more likely to be destined to better post-entry performance, while defensive motivations such as the concern about future career developments and the fear of becoming unemployed were predictors of a below—average post-entry evolution (*ibidem*: 936).

In summary, as far as unemployment is concerned, there seem to be two stylized facts.

(1) Those who have entered self-employment from unemployment exit to a higher extent than those who have entered from paid employment (Carrasco, 1999; Pfeiffer and Reize, 2000).

(2) New founders who were formerly unemployed have on average lower economic outcomes and a lower propensity to positively contribute to job creation (see the discussion earlier; for a very recent paper, see Andersson and Wadensjö, 2006³⁰)

²⁷For a description of the data set used in this study, see footnote 13.

²⁸Database described in previous footnote 13.

²⁹Related both to the innovative motivations of the founder and to his/her previous innovative experience in the mother firm.

³⁰The authors use a large sample of Swedish-born men aged 20–60-years-old and self-employed in the period 1999–2002, who were either wage-earners, unemployed or inactive in 1998. After checking for fixed observable characteristics, such as age, education, marital status and place of residence, they show that those who were previously unemployed systematically have lower incomes compared to those who were previously wage earners. They also find that income from

In contrast, a propensity for innovation emerges as a positive predictor of post-entry performance. Consistently with the discussion earlier, Cefis and Marsili (2006a, b) presented convincing evidence of an “innovation premium” in survival time: using Pavitt’s (1984) taxonomy, they showed that young firms (less than 4 years old) in science-based and specialised supplier sectors were characterised by significantly higher chances of survival than firms in other sectors (*ibid.*, Figure 1 and Table 2).³¹ More in detail, Cefis and Marsili (2005) also showed that being an innovator enhanced the expected time of survival by 11% compared with non-innovator counterparts.³²

Similarly, deeply-rooted psychological motivation, such as the search for autonomy or the aspiration to a higher rank in one’s social status, can obscure objective consideration of the actual economic chances of the new initiative and jeopardise either survival or business success. For example, if one looks at the typical motivation of so-called “social entrepreneurship”—that is the desire to be socially useful—it turns out that this is negatively and significantly correlated with post-entry profitability. In a previous study by one of the authors (Vivarelli, 2004³³) the “desire to be socially useful” was negatively and significantly (95% confidence) correlated with a new firm’s post-entry profitability, compared with the competitors in the same sector (*ibid.*, p. 46).

Finally, from a managerial perspective, new founders who were previously employed as top managers in the same sector, who had better access to relevant

self-employment declines with the number of days spent in unemployment and that previously unemployed entrepreneurs are significantly more likely to be “solo” entrepreneurs, that is to have no employees.

³¹Evidence of a positive relationship between product and process innovation and survival can be found with regard to incumbent firms as well (Calvo, 2006), especially as regards small firms (Ortega-Argiles and Moreno, 2005). However, survival estimates may be affected by a sample selection bias: since firms which successfully commercialise innovations are also more likely to survive, studies may overstate the positive role of innovation (Buddelmeyer *et al.*, 2006). A way to take the uncertain nature of innovation and the failure risk associated with innovative start-ups into account might be to consider unsuccessful innovative new firms; however, these are very difficult to observe since questionnaire analyses on early failed firms are virtually impossible to design and supply.

³²In more general terms, one can propose the hypothesis that innovation and entrepreneurship are strictly complementary; the other side of the coin being that R&D and innovation may have lower returns than expected just because of the lack of entrepreneurial skills (Michelacci, 2003).

³³The data set used in this article is described in previous footnote 13. Since data on potential entrepreneurs are affected by sample selection (post-entry performance can be assessed only across a subset, the actual founders, of the examined population: founders and renouncers) the estimates were conducted through a two-stage Heckman procedure (for details about the adopted methodology, see Vivarelli, 2004: 45 and ff.).

information or had previous start-up experience (the so-called “sequential entrepreneurs”) are expected to exhibit better post-entry business performance (for an empirical validation of these relationships, see Cooper *et al.*, 1994; Cressy, 1996; Arrighetti and Vivarelli, 1999; Bruderl and Preisendörfer, 2000; Lee and Tsang, 2001; Shane, 2001; Vivarelli, 2004; Santarelli, 2006b). Some of these “predictors” may be effectively revealed through the filing of a well-articulated and stringent business-plan.

4. Conclusions and policy implications

The discussion put forward so far makes it possible to derive some conclusive considerations and policy suggestions.

First, notwithstanding an overall positive macroeconomic and regional impact (see Section 1), new firm formation is an extremely controversial phenomenon. Far from being solely the result of the entrepreneurial “creative destruction” process proposed by Schumpeterian advocates, any set of entrepreneurial ventures can be seen as a rather heterogeneous aggregate where innovative entrepreneurs are to be found together with passive followers, over-optimist gamblers and even escapees from unemployment.

This evidence calls for more rigorous terminology, since the generic term “entrepreneur” may include a population of quite different agents. Adopting a provocative stance, one could eliminate the word “entrepreneur” and substitute it with the term “founder,” which is more general and free from positive implications.

Secondly, since founders are heterogeneous and may make “entry mistakes,” most new firms are doomed to early failure; this type of entry is not conducive to technological renewal and economic growth, but simply to excess of entry, market churning and turbulence (this is well mirrored by the revealed statistically significant association between entry and exit at the firm, sectoral and macroeconomic levels).

Thirdly, determinants of entry vary from progressive factors such as demand and profit expectations, innovative potentialities, entrepreneurial human capital built through specific education, family environment and previous job experience; to misleading and regressive factors such as overconfidence, the desire to be independent, the preference for variety (“Jack-of-all-trades, master of none”) and the fear of unemployment. Ironically, some vulnerable groups characterised by regressive determinants and thus by the highest expected failure rates, are nonetheless the most commonly targeted by start-up promotion policies (a good example being the widespread incentives for the unemployed to start a new business³⁴).

³⁴Sometimes, policy makers use start-up policy as a labour policy addressed to job creation. However, even in this context, it is important to consider that job creation may be only temporary and that vulnerable and “revolving door” new firms may have a negligible long-term impact on the labour market (Davis *et al.*, 1996).

Fourthly, *ex-ante* “genetic” features of the founder may be predictors of survival chances and post-entry business performance. For instance, a larger size, the absence of credit constraints, and a larger informational set allowing “active learning,” can be considered as positive predictors of a higher likelihood of survival, while a previous status of unemployment or the absence of an adequate incubator background can be seen as predictors of early failure. By the same token, a higher endowment of specific education and human capital, the importance of innovative motivation and previous experience in managerial and entrepreneurial roles have been shown to be correlated with an above-the-average post-entry business performance.

In this framework, industrial policy is characterised by an important trade-off. On the one hand, one is tempted to allow market selection to do its own job fully, free from any kind of policy distortion. Since new firm formation is affected by entry mistakes and churning, market selection can efficiently single out real entrepreneurs from “revolving door” founders and mere “followers,” therefore picking up those newborn firms which really can contribute to technological upgrading and economic growth and are likely to displace the least efficient ones among incumbent firms (indeed, the Marshallian “forest” metaphor is the closest to Schumpeter’s original theory of “creative destruction”). In this view, (early) failure should be seen as socially optimal rather than the result of either financial market imperfections or other market failures. In contrast, an entry subsidy may (temporarily) cancel—or at least reduce—the intrinsic differentials between *ex-ante* less efficient and more efficient newborn firms, therefore distorting both market selection and the learning process that new founders have to undertake.³⁵

More specifically, an entry subsidy represents either a “deadweight” or a “substitution” effect. The first occurs when the beneficiary from the subsidy is a newborn entrepreneurial firm which would have survived and grown in any case; the second when the incentive supports a revolving door firm which would have exited the market in absence of the subsidy. In the latter case, the distortion is larger, since the subsidy is not only a social waste but also implies the substitution of a potentially more efficient entrant by a subsidized inefficient firm. In fact, in the presence of an incentive, the newborn firm adjusts its own capacity not on the basis of either passive

³⁵The early stages of a firm’s life cycle are indeed characterised by important adjustment, learning and increasing return effects which may imply either early failure or convergence to the *MES*. In previous papers, we showed that in the very first years after start-up, efficient firms which entered the market at a suboptimal scale survive through accelerated growth (in contrast with Gibrat’s law, smaller new firms grow faster than their larger counterparts), while only in subsequent years newborn firms assume a Gibrat-like behaviour (Lotti *et al.*, 2001, 2003; Santarelli and Vivarelli, 2002; for the role of dynamic increasing returns and cumulative corporate competences in shaping the growth process of firms, see Bottazzi and Secchi, 2006a,b). These outcomes support an additional argument against incentives to entry: in fact, a subsidy may confuse the newborn entrepreneur’s perception of both his/her cumulative potentialities and market signals and interfere with his/her optimal growth pattern.

or active learning, but as a consequence of the artificial support brought about by the received subsidy. Once the subsidy expires, the “bad entrepreneur” becomes aware of his/her inefficiency and leaves the market, cancelling the temporary effect of the policy in terms of new firm formation and job creation. If such is the case, public support induces a substitution effect against more efficient potential entrants and delays the exit of less efficient newborn firms.

On the one hand, the case against any kind of entry policy relies on the general consideration that entry and the first years of a firm’s life cycle are neither smooth nor random, but are characterised by important selection and learning processes that should be allowed to run their course. On the other hand, one may argue that economic policy should provide “guidelines” to make market selection more efficient.

For example, one possibility is that innovative entrepreneurship varies across industrial sectors, being greater in high-tech industries with more R&D or patenting and lower—although not absent—in more traditional sectors.³⁶ Accordingly, new firm formation should be stimulated in those sectors where the technological and incubator conditions are more likely to generate *real* entrepreneurial activities rather than revolving door firms (see Section 2). Mapping different economic sectors according to their newborn firms’ survival rates and post-entry and innovative performances might be an interesting aim of future research.

Likewise, pre-market selection might be carried out through interviews, examination of business plans and provision of incentives intended to select those potential founders (“nascent entrepreneurs”) characterised by a dominance of “good predictors” instead of regressive individual features and motivations (see Section 3).

However, while these strategies minimise the risk of possible substitution effects, they maximise the occurrence of widespread deadweight effects. In addition, the practical design of selective entry policies might turn out to be extremely risky and complicated.

First, subsidies should be conditional on an obvious and unambiguous occurrence of a market failure (such as capital market imperfections) which prevents otherwise efficient firms from becoming established and growing. Hence, entry subsidies should be allowed only in exceptional situations, while in “normal times” policy makers should refrain from artificially supporting new firm formation.

Second, both deadweight effects and opportunistic behaviour should be considered carefully and avoided. For instance, making the subsidy conditional on R&D-intensive investments is apparently a good selective policy, but may well induce both a deadweight effect (with public money diverted to a new initiative which does not need it) and possible opportunistic behaviour such as the tendency to increase

³⁶We thank one of the referees for suggesting this policy implication.

redundant and artificial R&D expenditures, the main purpose of which is just to get the public subsidy.

Accordingly, one has to decide whether pre-entry policies are really necessary, even in their selective version. Of course, we do not have a clear answer in mind and further research is necessary, but a possible radical solution might be to dismiss any kind of entry policy and to rely uniquely on post-entry subsidies which would help newborn firm to grow and enter the core of the market. Post-entry subsidies would benefit young firms which have already proved themselves able to cope with market selection, and this would minimise the risk of waste and the possible substitution effect of the subsidy. On the other hand, a possible deadweight effect should be avoided by the identification of those “inframarginal firms” which are good enough to survive but not strong enough to grow.³⁷

In contrast with the conclusive discussion put forward so far, it is a matter of fact that most local, national and international authorities seem to have favoured “*erga omnes*” policies, characterised by general and often automatic entry subsidies. This is obviously very unfortunate. To put it provocatively, while most politicians and practitioners are claiming that the economy needs more new firms and “entrepreneurship,” one may well argue that the opposite is the case.³⁸ For the reasons discussed earlier, ranging from regressive determinants to overoptimism, we might conclude that modern developed economies are affected by too many start-ups and that policy subsidies have contributed to an overall “excess of entry” which—far from fostering economic growth—may just fuel turbulence and market churning.

However, the search for an appropriate policy design—based on comprehensive comparative evidence across countries, regions and sectors—is surely an important issue which deserves further research.

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³⁷For example, because of lack of external funds due to capital market imperfections. In this respect, policy makers might rely on venture capitalists as effective consultants in designing post-entry policies. We thank Alfonso Gambardella for his comment on “inframarginal firms” as a possible target for selective post-entry policies.

³⁸Different is the case of microcredit (cf. Yunus, 2002), a financial innovation designed for *pre-bankable* borrowers, which also in some laggard regions of developed countries might prove useful in enabling extremely impoverished people (including unskilled foreign immigrants) to generate an income and attempt to exit poverty without being forced to enter in sometimes humiliating assistance programs.

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